

**Before the
Public Service Commission of South Carolina**

Docket No. 2022-4-G

**Annual Review of Purchased Gas Adjustment and
Gas Purchasing Policies of Piedmont Natural Gas Company, Inc.**

**Testimony of Todd Breece
On Behalf Of
Piedmont Natural Gas Company, Inc.**



June 2, 2022

1 **Q. Please state your name and your business address.**

2 A. My name is Todd Breece. My business address is 4720 Piedmont Row Drive,
3 Charlotte, North Carolina 28210.

4 **Q. By whom and in what capacity are you employed?**

5 A. I am employed by Duke Energy Corporation (“Duke”) and work on behalf of
6 Piedmont Natural Gas Company, Inc. (“Piedmont” or the “Company”), a wholly
7 owned subsidiary of Duke, as the Manager of Natural Gas Trading &
8 Optimization.

9 **Q. Please describe your educational and professional background.**

10 A. I graduated from North Carolina State University in May of 2002 with a
11 Bachelor of Science Degree in Civil Engineering. I joined the Company as an
12 Engineer in June of 2002. In June 2003, I was promoted to Design Engineer and
13 in June 2007 I was promoted to Senior Engineer. In November 2007, I took a
14 position in the Company as a Gas Supply Representative. In May 2011, I was
15 promoted to Senior Gas Supply Representative and subsequently promoted to
16 Senior Gas Trader in January 2018. In October 2018, I was promoted to Manager
17 of Natural Gas Trading & Optimization.

18 **Q. Please describe the scope of your present responsibilities for the Company.**

19 A. My primary responsibilities include supervision of the long and short-term
20 purchasing of supply, optimization of pipeline transportation, storage, and
21 supply assets, and administration of the Company’s approved Hedging Plan.

- 1 **Q. Have you previously testified before the Public Service Commission of**
2 **South Carolina (“Commission”) or any other regulatory authority?**
- 3 A. Yes. I have previously testified before this Commission and before the North
4 Carolina Utilities Commission.
- 5 **Q. What is the purpose of your testimony in this proceeding?**
- 6 A. My testimony describes the Company’s gas purchasing policies and hedging
7 activity during the Review Period. My testimony is in response to the
8 Commission’s directive issued in Order No. 88-294 on April 6, 1988, which
9 requires annual public hearings to review the Company’s gas purchasing
10 policies and the Commission’s Order establishing pre-filing deadlines in this
11 docket.
- 12 **Q. What is the Review Period in this docket?**
- 13 A. The Review Period is April 1, 2021, through March 31, 2022.
- 14 **Q. Please explain the Company’s gas purchasing policies.**
- 15 A. The Company continues to maintain a “best cost” gas purchasing policy. This
16 policy consists of five main components: 1) the price of the gas, 2) the security
17 of the gas supply, 3) the flexibility of the gas supply, 4) gas deliverability, and
18 5) supplier relations. Because all of these components are interrelated, we
19 continue to weigh the relative importance of each of these factors when
20 developing the overall gas supply portfolio to meet the needs of our customers.

- 1 **Q. Please describe each of the five components.**
- 2 A. 1) The “price of the gas” refers to the final cost of gas delivered to the
- 3 Company’s city gates. Most of the Company’s supply purchases take place at
- 4 “pooling points” or at interconnects into the pipeline on which the Company
- 5 holds firm transportation capacity rights. In the case of “bundled” city gate
- 6 supply purchases, the Company may pay the gas supplier an all-inclusive price
- 7 that covers the cost of gas, fuel, and transportation charges. The use of storage
- 8 services may add additional injection, withdrawal, and related fuel charges to
- 9 the city gate cost of gas. To accurately assess prices at a comparable transaction
- 10 point, the Company evaluates purchase prices at the receipt point and adds the
- 11 applicable fuel and transportation costs associated with delivery to our pipeline
- 12 city gate points.
- 13 2) “Security of gas supply” refers to the assurances that the supply of gas will
- 14 be available when required. It is imperative to maintain a high level of supply
- 15 security for the Company’s firm customers. Security of gas supply is less
- 16 important for the Company’s interruptible customers who have access to
- 17 alternate fuels. Fixed supply reservation fees are generally required, in addition
- 18 to the commodity cost of gas, in order to contract for and reserve firm gas
- 19 supplies. In addition, Piedmont considers the geographic source of supply, the
- 20 nature of the supplier’s portfolio of gas supplies, and negotiated contract terms
- 21 when evaluating the level of supply security. Thus, the security of gas supply is

1 interrelated with the price of gas as well as other components of the Company's
2 "best cost" purchasing policy.

3 3) "Flexibility of gas supply" refers to the Company's ability to adjust the
4 volume of a particular supply contract as operating and market conditions
5 change. For example, the demand of firm heat-sensitive customers will vary
6 depending on the weather conditions, whereas interruptible customers will vary
7 their level of purchases depending on the price of alternate fuels and the demand
8 for product in their own industry. Thus, the Company must arrange a portfolio
9 of gas supplies and storage services that are flexible enough to meet the daily
10 and monthly "swings" in demand. Contractual "swing rights" are implemented
11 through monthly and daily elections with gas suppliers and through injections
12 into and withdrawals out of storage.

13 4) "Gas deliverability" refers to the ability to deliver the Company's gas supplies
14 at the city gate through reliable transportation and storage capacity
15 arrangements. The interstate pipeline industry has created a complex system of
16 multiple pipeline services and storage service combinations. Transportation
17 arrangements can involve intrastate pipeline transportation, interstate pipeline
18 transportation, interstate pipeline storage arrangements, interstate pipeline
19 lateral lines, interstate pipeline pooling services, and interstate pipeline
20 balancing and peaking services. The marketplace for pipeline capacity service is
21 limited, with little to no unused capacity available during periods of high
22 demand conditions such as extreme cold or hot weather conditions.

1 Consequently, it is important that Piedmont secure and maintain firm
2 transportation and storage capacity rights to ensure the deliverability of its gas
3 supplies to meet the design day, seasonal, and annual needs of the Company's
4 customers. Pipeline transportation and storage capacity contracts require the
5 payment of fixed demand charges to reserve firm transportation and/or storage
6 entitlements. The Company is active in proceedings at the Federal Energy
7 Regulatory Commission ("FERC") not only with respect to the level of pipeline
8 charges under these contracts, but also the tariff terms and conditions that apply
9 to these pipeline services.

10 5) "Supplier relations" refers to the dependability, integrity, and flexibility of a
11 particular gas supplier. Piedmont contracts with gas suppliers who have a
12 reputation of honoring their contractual commitments and have proven
13 themselves as reliable suppliers. Conversely, Piedmont avoids suppliers that
14 have a reputation of defaulting on contract obligations or who unilaterally
15 interpret contracts to their advantage. Piedmont prefers to deal with suppliers
16 who are constantly looking for ways to improve service and offer "win-win"
17 solutions for meeting customer needs.

18 **Q. Please describe the arrangements under which the Company purchases gas.**

19 A. The Company purchases gas supplies under a diverse portfolio of contractual
20 arrangements with several gas producers and marketers. In general, under the
21 Company's firm gas supply contracts, the Company may pay negotiated
22 reservation fees for the right to reserve and call upon firm supply service up to

1 the maximum daily contract quantity (elected either on a monthly or daily basis),
2 with market-based commodity prices. These market-based commodity prices,
3 which are referenced in the Company's gas supply contracts, are published daily
4 and monthly in industry trade publications. These firm contracts typically range
5 in term from one month to two years, and some are for winter only (peaking or
6 seasonal) service, while others provide for annual service. Firm gas supplies are
7 purchased for reliability and security of service. The reservation fees associated
8 with firm gas supplies may vary according to the amount of flexibility built into
9 the contract, with daily swing service generally being more expensive than
10 monthly baseload service. Generally, as existing supply contracts near their
11 expiration date, Piedmont sends requests for proposals ("RFPs") to potential
12 suppliers. Following an evaluation of the responses, Piedmont contracts for firm
13 gas supplies with suppliers whose proposals best fulfill the Company's "best
14 cost" purchasing policy.

15 The Company also purchases gas supplies in the spot market under contract
16 terms of one month or less. Since these contracts provide less supply security,
17 the Company relies on these contracts primarily for interruptible or spot markets
18 during off-peak periods when secondary supplies are more abundant, and for
19 supplemental system balancing requirements. Because of the nature of spot
20 contracts, these supplies do not command reservation fees and are priced at a
21 market rate, generally by reference to an industry index or at negotiated fixed
22 prices.

1 **Q. How does the combination of the five factors described above determine the**
2 **nature of the supply and capacity contracts under the Company's "best**
3 **cost" policy?**

4 A. Under the Company's "best cost" policy, Piedmont secures and maintains a
5 supply portfolio that is in balance with the requirements of Piedmont's sales
6 customers. Because the Company's firm sales customers require secure and
7 reliable gas supply, Piedmont meets their demand needs primarily with long-
8 term firm supply, transportation, storage, and peaking service contracts. The
9 temperature sensitivity of the Company's firm customers necessitates that
10 flexibility of supply and storage also be provided. As mentioned earlier, firm gas
11 supply contracts demand a premium, typically in the form of fixed reservation
12 fees. Also, firm supply contracts with flexible swing service entitlements will
13 command a higher reservation fee than baseload arrangements. Because the
14 Company's interruptible customers are more price sensitive and require less
15 supply security, Piedmont supplies these customers with off-peak firm gas
16 supply and transportation services when the firm customers' demand declines
17 and through the purchase of gas supplies in the spot market.

18 In short, before entering into any agreement to purchase gas supply, pipeline
19 transportation capacity, or storage capacity, the Company carefully considers
20 the requirement for the supply and weighs the five "best cost" factors (price,
21 security, deliverability, flexibility, and supplier relations). A great deal of
22 judgment is required when weighing these factors. To help the Company

1 exercise this judgment, Piedmont keeps informed about all aspects of the natural
2 gas industry. For instance, Piedmont intervenes in all major FERC proceedings
3 involving the Company's pipeline transporters, stays in constant contact with its
4 existing and potential suppliers, monitors gas prices on a real-time basis,
5 subscribes to industry literature, follows supply and demand developments, and
6 attends industry seminars.

7 **Q. What is the greatest challenge in applying the Company's "best cost" gas**
8 **purchasing policy?**

9 A. Because most major gas supply decisions require a considerable degree of
10 planning and must be made a year or more in advance of service, the greatest
11 challenge is dealing with future uncertainties in a dynamic global, national, and
12 regional energy market. Future demand for gas is affected by economic
13 conditions, customer conservation efforts, weather patterns, regulatory policies,
14 public health crises, such as the COVID-19 pandemic, and political conflicts,
15 such as the ongoing Russia – Ukraine war. In addition, the future availability
16 and pricing of gas supplies will be affected by overall end-user demand, oil and
17 gas exploration and development, pipeline expansion and storage projects, and
18 regulatory policies and approvals.

19 **Q. Please explain the Company's position regarding the current U.S. supply**
20 **situation.**

21 A. For much of the first decade of this Century, futures pricing of natural gas
22 reflected by the New York Mercantile Exchange was extremely volatile. Peak

1 pricing for futures contracts occurred in July 2008 when contracts for gas to be
2 delivered during January 2009 sold for \$14.516 per dekatherm. However, due to
3 the significant quantities of shale gas that have become available to the market,
4 the cost of gas in the production areas has declined dramatically. Natural gas
5 prices have risen significantly over the last year due to an increase in liquified
6 natural gas (“LNG”) exports, the current storage deficit, a very limited inventory
7 of usable coal, and natural gas production being relatively flat despite strong
8 domestic demand. Drilling activity is expected to increase in response to these
9 high prices, which should lead to increased production and this recent volatility
10 should be temporary as evidenced by natural gas futures prices decreasing
11 significantly over the next three years. It is the Company’s expectation that some
12 volatility will remain in the physical markets, particularly related to *force*
13 *majeure* type events, interstate pipeline capacity markets, and/or significant
14 changes in supply and/or demand, but that the dramatic swings previously seen
15 in the futures market are not likely to recur with the same regularity or intensity
16 so long as shale gas supplies remain abundant and regulatory policies remain
17 favorable for gas and oil exploration and development. Another factor to
18 consider in the U.S. supply situation is the exportation of LNG. Piedmont
19 continues to evaluate approvals of LNG export terminals, applications for trade
20 with Free Trade Agreement and non-Free Trade Agreement countries, and to
21 what extent exportation may impact gas prices. Nevertheless, market experts
22 believe that future LNG exports would be adequately served by shale supplies

1 and that while there is a reasonable expectation of an increase in gas costs, the
2 anticipated effect is marginal.

3 **Q. Please explain the factors that the Company evaluates in determining the**
4 **pricing basis for its gas supply contracts. Please discuss the various pricing**
5 **alternatives available, such as fixed prices, monthly market indexing and**
6 **daily spot market pricing and describe how supplier reservation charges**
7 **and discounts or premiums from market prices factor into the evaluation.**

8 A. There are various pricing options available to the Company when developing its
9 gas supply portfolio. These options include monthly market indexing, daily spot
10 pricing, and fixed pricing. Pricing for gas contracted for a term of one month or
11 longer generally refers to a monthly or daily index as published by industry trade
12 publications. Prices for daily spot deals may refer to a daily index or be a
13 negotiated fixed price.

14 The reservation fee the Company pays for each contract in its firm supply
15 portfolio is dependent upon the pricing options chosen and the supply flexibility
16 requirements associated with each contract. For example, reservation fees are
17 generally lower for baseload supplies (purchased at a constant volume for the
18 entire month, season, or year), and are normally higher if swing service is
19 required. Reservation fees also vary depending on the type of swing service
20 being provided. Examples of factors that affect the cost of swing service are: 1)
21 the number of days of swing required; 2) the volume of swing allowed; 3)
22 commodity pricing at first of the month indices versus daily spot pricing; 4) next

1 day versus intraday swing capabilities; and 5) location of the supply being
2 purchased. The Company considers its anticipated load and swing requirements
3 under various demand scenarios, contemplates the factors listed above and
4 makes a “best cost” purchasing decision.

5 **Q. Please describe how the Company determines the daily contract quantity of**
6 **gas supplies that should be acquired through long-term contracts for the**
7 **whole year, the full winter season and periods less than a full winter season.**

8 A. The Company purchases gas supplies on a year-round basis to fulfill its firm
9 requirements including storage injections and to minimize supply costs utilized
10 to serve firm customers. Some of these contracts escalate in volume during the
11 winter period (November through March) as the Company’s firm requirements
12 increase due to higher demand, thus sculpting year-round contracts to fit
13 seasonal needs. The Company also purchases volumes for the winter period to
14 meet its forecasted Sales customers’ demand within the limits of the Company’s
15 firm transportation capacity entitlements, which increase during the winter
16 period. In addition, the Company reviews low demand scenarios to measure its
17 ability to fulfill its contractual purchase commitments with suppliers. Lastly, the
18 Company may purchase short-term city gate peaking supply to fulfill additional
19 firm obligations that exceed the Company’s firm transportation capacity
20 entitlements.

1 **Q. What process does the Company employ in selecting its firm gas suppliers?**

2 A. The Company identifies the volume and type of supply that it needs to fulfill its
3 customer demand requirements, and in general, solicits an RFP from a list of
4 suppliers that the Company continuously updates as potential suppliers enter and
5 leave the marketplace. The RFPs may be for firm baseload or swing supply.
6 RFPs for swing supply may be further categorized into pricing based on first of
7 the month indices or daily market indices. Swing supplies priced at first of the
8 month indices command the highest reservation fees because the supplier
9 assumes the risk associated with market volatility during the delivery period.
10 Lower reservation fees are associated with swing contracts referencing a daily
11 market index because both buyer and seller assume the risk of daily market
12 volatility. After forecasting the ultimate cost delivered to the city gate for each
13 point of supply (incorporating the forecasted cost at the supply point plus
14 pipeline fuel plus pipeline transportation fees) and evaluating the cost of
15 reservation fees associated with each type of supply and its corresponding bid,
16 the Company makes a “best cost” decision on which type of supply and supplier
17 is best suited to fulfill its needs.

18 **Q. Did the Company enter into any new supply arrangements during the**
19 **Review Period?**

20 A. Yes. During the Review Period the Company added new supply arrangements.

1 **Q. Please describe the new supply arrangements the Company entered into**
2 **during the Review Period.**

3 A. The Company entered into various new supply arrangements consisting of daily
4 swing supply priced at the first of the month index during November through
5 March and daily swing supply priced at the daily market index during November
6 through March.

7 **Q. Please describe the process the Company utilized, and the market**
8 **intelligence evaluated during the Review Period to determine the prices**
9 **charged for secondary market sales.**

10 A. The process and information used by the Company in pricing secondary market
11 sales depends upon the location of the sale, term of the sale, the type of sale, and
12 prevailing market conditions at the time of the sale. For long-term delivered
13 sales (longer than one month), in general, the Company solicits bids from
14 potential buyers, and if acceptable, evaluates and awards available volumes. For
15 short-term transactions (daily or monthly), the Company: 1) monitors prices and
16 volumes on the Intercontinental Exchange,¹ 2) talks to various market
17 participants, and 3) for less liquid trading points, estimates prices based on price
18 relationships with more liquid points. The Company also evaluates the amount
19 of supply available for sale and weighs that against current market conditions in
20 formulating its sales strategy (i.e., if the Company has a large amount of supply

¹ Intercontinental Exchange or “ICE” is an electronic trading platform where potential buyers post bids and potential sellers post offers at various locations/hubs along interstate pipelines.

1 to sell on a particular day and determines that market demand is low, the
2 Company will be more aggressive in its sales strategy). The Company
3 incorporates all of these factors and then initiates its sales strategy.

4 **Q. Did the Company make any changes in its gas purchasing policies or**
5 **practices during the Review Period?**

6 A. The Company did not make any changes to its “best cost” gas purchasing
7 policies or practices during the Review Period.

8 **Q. Did the Company take any other action to reduce price volatility for its**
9 **customers?**

10 A. The Company continues to utilize the Company’s approved Hedging Plan as
11 well as storage which acts as a physical hedge to stabilize cost. The Company’s
12 Equal Payment Plan, in addition to the adjustment of the PGA benchmark price
13 and deferred gas cost accounting, also provide a smoothing effect on gas prices
14 charged to customers.

15 **Q. What were the net economic results of the Hedging Plan during the Review**
16 **Period?**

17 A. The Company’s South Carolina customers incurred a net economic benefit of
18 \$1,732,612.35 (see **Exhibit_(MBT-2)** of Piedmont witness Tomlinson’s
19 testimony) as a result of the Company’s approved Hedging Plan during the
20 Review Period which was a decrease compared to the last review period. This
21 net economic impact includes the cost of commissions, software, subscriptions,

1 and a data feed and amounts to an average savings per customer of roughly \$0.91
2 per month.

3 **Q. Did the Company's Hedging Plan work as designed during the Review**
4 **Period?**

5 A. Yes. The Hedging Plan accomplished its goal of providing an insurance policy
6 to reduce gas cost volatility for customers in the event of a gas price fly up.

7 **Q. Has the Company made any changes to its Hedging Plan during the Review**
8 **Period?**

9 A. There were no changes made to the Hedging Plan during the Review Period.
10 The Company will continue to closely monitor the gas supply-demand picture,
11 and when appropriate, propose changes it deems necessary to its Hedging Plan.

12 **Q. Please describe how compliance with the Hedging Plan is monitored.**

13 A. Currently, the Gas Accounting, Finance, and Corporate Compliance areas of the
14 Company perform ongoing activities to monitor compliance with the Hedging
15 Plan. In addition, the Company's Gas Market Risk Committee monitors
16 compliance with the Hedging Plan and considers and approves any changes to
17 the Hedging Plan. Periodic internal audits will continue to be performed to
18 ensure that controls are adequate and function as management intends.

19 **Q. Have there been any deviations from the Hedging Plan during the Review**
20 **Period?**

21 A. There were no deviations from the Hedging Plan during the Review Period.

1 **Q. Given the current price forecast and recent volatility, do you think**
2 **continuing to hedge under the current Hedging Plan is prudent?**

3 A. Yes. Because the goal of the Hedging Plan is to provide insurance against gas
4 cost volatility if prices increase, the Company feels it is prudent to incur what it
5 deems a low-cost insurance policy and continue with the current Hedging Plan.
6 As stated previously, the average savings per customer during the Review Period
7 was approximately \$0.91 per month. Because the current Hedging Plan only
8 contemplates the purchase of options, the cost of the Hedging Plan is relatively
9 low. As stated above, the Company has and will continue to closely monitor the
10 gas supply demand picture and will propose changes to its Hedging Plan if
11 necessary.

12 **Q. What are some of the other steps the Company has taken to manage its gas**
13 **costs consistent with its “best cost” policy during the Review Period?**

14 A. During the Review Period, the Company has taken the following additional steps
15 to manage its gas costs, consistent with its “best cost” policy:

16 (1) As more fully described in Piedmont witness Patton’s testimony, the
17 Company has actively participated in proceedings before the FERC and other
18 regulatory agencies that could reasonably be expected to affect the Company’s
19 rates and services;

20 (2) The Company has utilized the flexibility available within its supply and
21 capacity contracts to purchase and dispatch gas, release capacity and initiate
22 secondary marketing sales in the most cost-effective manner, resulting in

1 secondary market credits of \$8,696,286.83 compared to last year's secondary
2 market credits of \$4,913,339.88; and

3 (3) The Company has actively promoted more efficient peak day use of
4 natural gas and load growth from "year-round" markets to improve the
5 Company's load factor and reduce average unit costs.

6 **Q. Has Piedmont taken any steps part of its gas procurement process to help**
7 **minimize methane emissions?**

8 A. Yes. The Company has included in its gas supply requests for proposals to gas
9 suppliers a process for tie breakers, where Piedmont will award a gas supply
10 contract to the supplier that offers lower methane emissions, or to the supplier
11 that has methane emission reduction goals. The Company will continue to
12 monitor industry and supplier communications concerning emissions reduction
13 efforts and provide relevant updates to the Commission.

14 **Q. Has Piedmont paid a premium for natural gas because of suppliers'**
15 **emissions reductions or stated goals to reduce emissions?**

16 A. No. Piedmont has not paid a premium for low methane emitting gas or based on
17 suppliers' stated goals to reduce emissions.

18 **Q. Please summarize your testimony.**

19 A. The Company's "best cost" purchasing policy provides Piedmont's customers
20 with secure and reasonably priced gas supplies to meet their energy
21 requirements. This policy and the Company's practices under this policy have
22 been reviewed and found prudent on all occasions in South Carolina and in the

1 other state jurisdictions in which Piedmont operates. Although the Company
2 believes its policies and procedures are reasonable, Piedmont is cognizant of the
3 fact that the natural gas industry is rapidly changing and, as such, is continuously
4 monitoring its policies and procedures to stay abreast of these changing
5 conditions. The Company will continue to review current regulations and tariffs
6 and explore possible changes that will better serve Piedmont's natural gas
7 customers in the future. The Company is satisfied that its existing policies and
8 procedures are prudent and that they have produced, and will continue to
9 produce, adequate amounts of secure and reasonably priced gas for Piedmont's
10 customers.

11 **Q. Does this conclude your testimony?**

12 **A. Yes.**